

## **Summary of Memorandum of Understanding: A framework for the devolution of health and social care responsibilities to Greater Manchester**

### **BACKGROUND AND CONTEXT:**

- The Greater Manchester Devolution Agreement, settled with Government in November 2014, created the platform for greater freedoms and flexibilities in the area.
- That Agreement proposed the devolution of powers to Greater Manchester (GM) including transport, planning and housing. Some of those powers can be exercised now, some require new legislation.
- Following the Agreement, NHS England invited the GMCA, GM's clinical commissioning groups and NHS Trusts and Foundation Trusts to develop a plan for further joined up and integrated health and social care.
- The NHS 5 Year Forward View, published in late 2014 articulated why change is needed urgently. It described various models of care that could be provided in the future and the actions required at local and national level to support delivery.
- Since then GM Clinical Commissioning Groups, Councils and NHS providers have been working with NHS England to develop a much broader framework to prepare for devolution and/or delegation of all GM health and social care funding from April 2016.
- We are now in a position where the scope of proposed collaboration is ground breaking and unprecedented allowing GM to reshape the way that health and social care services are delivered with a current estimated budget of £6 billion pa.
- The services still stay as part of the NHS or Councils but they will be tailored to reflect the needs of the people of Greater Manchester. CCGs and Councils will keep their existing accountabilities, legal obligations and funding flows.
- Integrating health and social care is a vitally important component of Greater Manchester's economic growth and public service reform programme. It also makes best use of existing budgets, including targets around reducing pressure on A&E and avoiding hospital admissions, where appropriate.
- Integrated care is a more holistic, co-ordinated approach which treats a person as a whole for all of their health, care and support needs. It puts the experience of the patient, carer and families at the centre of how services are organised and delivered.
- The proposed framework is set out in a Memorandum of Understanding. This framework will be underpinned by firstly – the development of a Roadmap.

### **MEMORANDUM OF UNDERSTANDING: SUMMARY**

- All local authorities within GMCA, all Greater Manchester Clinical Commissioning Groups (CCGs) and NHS England (NHSE) are parties to the MoU. Greater Manchester NHS Trusts, Foundation Trusts and the NW Ambulance Trust (that serves GM) have also issued a letter of support.

- This is the proposed framework for the delegation and ultimate devolution of health and social care responsibilities to CCGs and local councils in Greater Manchester. It sets out the process for collaborative working from April 1 2015 and identifies areas for further detailed work during the remainder of the year leading to full devolution and/or delegation in April 2016.
- All parties agree to act in good faith to support the objectives and principles of the MoU for the benefit of all Greater Manchester patients and citizens.

### **Objectives and Principles**

The objectives include:

- Improving the health and well being of all of the residents of Greater Manchester from early age to elderly, recognising that this will only be achieved with a focus on the prevention of ill health and the promotion of well being
- Moving from having some of the worst health outcomes to having some of the best.
- Closing the health inequalities gap within GM and between GM and the rest of the UK faster

The principles include:

- GM will remain firmly within the NHS and social care system, uphold the standards set out in national guidance and continue to meet statutory duties including those of the NHS Constitution and Mandate and those that underpin the delivery of social care and public health services
- Decisions will be focused on the interests and outcomes of patients and people in GM and organisations will collaborate to prioritise those interests
- Decision making will be underpinned by transparency and the open sharing of information
- There will be a principle that ‘all decisions about GM will be taken with GM’ subject to the national statutory framework from 1<sup>st</sup> April 2015.
- GM will work collaboratively with local non GM bodies and take into account the impact of GM decisions on non GM bodies and their communities.

### **Scope**

- The scope is comprehensive and will involve the whole health and care system:
  - o Acute care (including specialised services );
  - o Primary care (including management of GP contracts);
  - o Community services;
  - o Mental health services;
  - o Social care;
  - o Public Health ;
  - o Health Education\*
  - o Research and Development\*

\*subject to discussion with the relevant bodies

- The key enablers of transformation will include changes to:
  - o Governance and regulation;
  - o Resources and Finance;
  - o Capital and Estate;

- o Workforce;
- o Communication and Engagement;
- o Information sharing and systems, including the potential for digital integration across GM.

**Phase One – the Roadmap for 2015/16**

- Robust governance arrangements and a detailed delivery plan that will support devolution of the £6 billion spent on health and social care needs.
- 2015/16 will be a ‘build-up’ year to get all those arrangements in place. Major milestones include:

<b>April 2015</b>	Decisions about Greater Manchester will be taken with Greater Manchester.
<b>April 2015</b>	Process for establishment of shadow governance arrangements agreed and initiated
<b>October 2015</b>	Initial elements of a Business Case developed to support the CSR agreed including a specific investment fund proposal to further support primary and community care
<b>During 2015</b>	Production of an agreed GM Health and Social Care Strategic Sustainability Plan
<b>December 2015</b>	In preparation for devolution, Greater Manchester and NHS England (NHSE) will have approved the details of the devolution of funds and governance arrangements. Local authorities and CCGs will formally agree the integrated health and social care arrangements;
<b>April 2016</b>	Full devolution and/or delegation with final governance arrangements in place.

**Governance and how decisions will be made:**

All decisions will be made on these principles:

- There is a genuine new partnership between CCGs, Councils, NHS England and other stakeholders with the shared objective of shaping the future of Greater Manchester health and social care together in the interests of Greater Manchester;
- NHS Services will remain as part of the NHS and be subject to the NHS Constitution and Mandate;
- CCGs and Local authorities will retain their statutory functions.
- All decisions about GM health and social care will be taken by Greater Manchester as soon as possible.
- NHSE, CCG and Council accountability for funding during the first year will be as now.
- Decision making on current NHS funds will be made jointly with NHSE.
- It is proposed to implement a staged approach to the development of Greater Manchester health and social care governance arrangements.

From April 2015 shadow bodies will be formed:

- A Health and Social Care Strategic Partnership Body to oversee strategic development;
- A Joint Commissioning Body to agree decisions on GM-wide spend.

NHS Service providers will also be invited to organise themselves in ways that will enable them to make a full contribution to the process. The aim is that from April 2016 these structures will be formalised enabling full delegation to take place. NHS England and the regulatory bodies will be fundamental parts within this new partnership.

#### **NEXT STEPS**

- It is recognised that the Memorandum of Understanding is an outline agreement with more details to follow. It is also recognised that the role of the 'roadmap' with clear milestones is crucial to the reform programme. All arrangements need to operate in shadow form initially to test integrated working across the health and social care organisations in Greater Manchester and the best way to achieve devolution or delegation of NHSE budgets to Greater Manchester as a place-based budget.